# **EMBARGOED**

until September 25, 2019 10:00 am PDT when it will be published at www.erfc.wa.gov

Revenue Review

September 25, 2019





# **AGENDA**

# **REVENUE REVIEW MEETING**

September 25, 2019 10:00 a.m.

- Call to order
- Approval meeting minutes:
  - o September 5, 2019
- Economic & Revenue Forecast
  - Adoption of official state economic and revenue forecast and unofficial optimistic and pessimistic alternative forecasts
- Adjournment





# STATE OF WASHINGTON ECONOMIC AND REVENUE FORECAST COUNCIL

PO Box 40912 

Olympia, Washington 98504-0912 

(360) 534-1560

# Meeting Minutes Revenue Review

September 5, 2019 John L O'Brien, Hearing Room C

### **Economic and Revenue Forecast Council**

Members Present

Ed Orcutt, House of Representatives, ERFC Chair

Christine Rolfes, Senate

Timm Ormsby, House of Representatives (via

phone)

Jason Richter, Assistant Treasurer

David Schumacher, Office of Financial Management

Vikki Smith, Department of Revenue

Staff

Steve Lerch, Executive

Director

Andy Toulon, House Sarian Scott, Senate

Rachel Knutson, OFM

## **Call to Order**

Representative Orcutt called the meeting to order at 10:03 a.m.

#### Motion

Director Smith moved, seconded by Representative Ormsby, to adopt the June 25 meeting minutes. Council approved the motion unanimously at 10:04 a.m.

# **Budget Outlook Presentation**

Andy Toulon and the Budget Outlook Work Group provided a review of the accuracy of projections for ensuing biennium expenditures in the state budget outlook.

#### **Forecast Presentation**

Dr. Lerch presented information on the economic and revenue forecast. Dr. Lerch summarized the forecast changes. Discussion ensued regarding exports, bond ratings, and unemployment rates.

### **Motion**

Director Smith moved, seconded by Representative Ormsby, to extend the contract with Steve Lerch as the supervisor of the forecast for one year. Council approved the motion unanimously at 10:32 a.m.

### **Adjournment**

With no further business, the meeting adjourned at 10:32 a.m.



# **Economic & Revenue Forecast Council State of Washington**

Economic & Revenue Review: September 25, 2019

#### **Executive Summary**

#### **United States**

- This forecast is based on a modified version of IHS Markit's September 2019 Control forecast for the U.S. economy. As usual, we have adjusted real gross domestic product (GDP) to match the Blue Chip "Consensus" GDP forecast. The September Blue Chip forecast for real GDP growth in 2019 was 2.3%, down from 2.5% in June. For 2020 through 2023, the forecast of real GDP growth remain unchanged at 1.8%, 1.7%, 1.9% and 2.0%.
- The forecast correctly predicted that the Federal Reserve would reduce the federal funds rate by 0.25% in September. One more 0.25% rate cut is expected in December. Starting in 2021, the Federal Reserve will gradually reverse these rate cuts.
- Our oil price forecast reflects the futures markets, primarily the Brent (North Sea) oil price but also the West Texas Intermediate (WTI) benchmark. This forecast was based on the September 11, 2019 closing prices for Brent and WTI futures. The latest futures prices are slightly higher this year and in 2020 compared to the prices used in the June forecast; for 2021 2023 they are slightly lower than in the June forecast. The refiner acquisition price of crude oil in 2019 is now expected to average \$58 per barrel, dropping to \$52 in 2021 2023.
- The U.S. economy added 130,000 net new jobs in July, of which 25,000 were temporary workers hired to prepare for the 2020 Census. Employment data for June and July were revised down by 20,000 jobs. Sectors with notable employment gains in August included the Federal government (+28,000; includes temporary Census hires), health care (+24,000), social assistance (+17,000) and professional and technical services (+15,000). Sectors with net employment declines in August included retail trade (-11,000), business support services (-6,000), mining (-6,000) and educational services (-5,000).
- Two key measures of consumer confidence decreased this month. The University of Michigan consumer sentiment survey fell by 8.6 points to 89.8 in August. This is the largest monthly decline for the University of Michigan index since December 2012. The Conference Board index of consumer confidence also dipped in August, but by a much smaller 0.7 points.
- Housing data were generally stronger this month, with both construction activity and home sales improving compared to year-ago levels. Housing units authorized by building permits in July were 8.4% (SA) above their June level and 1.5% above their year-ago level. July housing starts decreased by 4.0% (SA) compared to June but were 0.6% above their July 2018 level. New home sales in July decreased by 12.8% (SA) compared to June but were 4.3% above their year-ago level. Existing home sales in July increased by 2.5% (SA) compared to June and were up 0.6% compared to July 2018. The



- seasonally adjusted Case-Shiller national home price index for July was 0.1% above its June level and 3.2% above its year-ago level.
- Major threats to the U.S. and Washington economies remain, including international trade concerns, geopolitical risks and a maturing economic expansion.

#### Washington

- We have three months of new Washington employment data since the June forecast was released. Total nonfarm payroll employment rose 20,800 (seasonally adjusted) in June, July, and August, which was 5,200 more than expected in the June forecast. Private services-providing sectors added 15,100 jobs in the three-month period. The manufacturing sector added 2,300 jobs of which 1,200 were aerospace jobs. The construction sector lost 300 jobs in June, July, and August but government added 3,900 jobs.
- We have also incorporated another quarter of benchmark employment data from the Quarterly Census of Employment and Wages (QCEW). The new QCEW data and other revisions lowered the estimated level of total employment in May 2019 by 12,300 jobs (0.4%). As a result of the downward revision to history and stronger-than-expected growth, the combined effect is 7,000 (0.2%) fewer jobs in August 2019 than expected in the June forecast.
- Washington's unemployment rate remained at 4.6% in August for a fourth consecutive month. The state's unemployment rate remains near its all-time low of 4.4% last reached in October 2018.
- While Boeing has suspended deliveries of the 737 Max, production continues though at a reduced rate. We do not have any information on the impact on employment or hours worked but do not believe they are large at this point. Boeing has issued no worker adjustment and retraining notifications (WARNs) since the grounding of the 737 Max and overall aerospace employment is actually up.
- In June, after the forecast was complete, the U.S. Department of Commerce, Bureau of Economic Analysis (BEA) released state personal income estimates for the first quarter of 2019. According to these estimates, Washington personal income rose to \$471.5 billion (SAAR) in the first quarter from \$466.6 billion in the fourth quarter of 2018. The reported 4.3% growth rate (SAAR) in Washington personal income was the 15th largest among the states and District of Columbia and exceeded the 3.4% growth rate for the U.S. as a whole. Washington earnings growth was actually first in the nation at 5.2% (SAAR) compared to the 2.8% national average, but property income (dividends, interest, and rent) growth ranked 42<sup>nd</sup> at -4.8% compared to -4.3% for the nation. Washington transfer receipts growth was about average at 15.4% compared to 15.5% with a rank of 27<sup>th</sup> among the states and District of Columbia.
- Washington housing construction increased in the second quarter of 2019 and slightly exceeded the June forecast. The number of housing units authorized by building permits increased to 48,600 units (SAAR) in the second quarter of 2019 from 43,800 units in the first quarter. Second quarter permits were made up of 22,100 single-family units and 26,500 multi-family units. The June forecast assumed 48,000 units (SAAR) in the second quarter, consisting

of 22,400 single-family units and 25,600 multi-family units. Washington housing construction got off to a very strong start in the third quarter of 2019, though mostly because of a surge in multi-family permits. In July, 54,200 units (SAAR) were permitted consisting of 23,500 single-family units and 30,700 multi-family units. The June forecast assumed an average rate of 41,600 (SAAR) units for the third quarter as a whole.

- Seattle area home prices increased in July but were down over the year. According to the S&P/Case-Shiller Home Price Indices, seasonally adjusted Seattle area home prices increased 0.5% from June to July while the composite-20 index was unchanged. Monthly Seattle home prices have, on average, been trending down since June 2018. As of July 2019, Seattle home prices were down 0.7% over the year compared to a 2.0% increase in the composite-20 index. Seattle home prices are still up 89% since the December 2011 trough and exceed the May 2007 peak by 32%.
- Seattle area consumer price inflation continued to outpace the national average in August. From August 2018 to August 2019, the Seattle CPI rose 3.2% compared to the 1.8% increase in the U.S. City Average. Core prices, which exclude food and energy, increased 3.7% over the year in Seattle compared to 2.4% for the U.S. City Average. In part, the above-average Seattle inflation was due to higher shelter cost inflation. Over-the-year shelter cost inflation in Seattle was 4.8% compared to the national rate of 3.4%. However, Seattle inflation excluding shelter still exceeded the national average at 2.2% compared to 1.0%.
- Washington exports declined sharply over the year in the second quarter of 2019. Exports decreased 27.6% in the second quarter of 2019 compared to the second quarter of 2018 due largely to a 41.9% drop in transportation equipment exports (mostly Boeing planes). Boeing suspended deliveries of the 737 Max in March which clearly affected second quarter exports. However exports of agricultural products also declined 22.4% over the year and exports of all other commodities (mostly manufacturing) declined 5.6%.
- The Institute of Supply Management Western Washington Index (ISM-WW) declined in August but remained in positive territory. The index, which measures conditions in the manufacturing sector, decreased from 57.0 in July to 56.0 in August (index values above 50 indicate growth while values below 50 indicate contraction). The index has exceeded 50 in each of the last 25 months. The production, orders, and deliveries components indicated expansion in August while the inventory component indicated contraction. The employment component was neutral at 50 in August.
- Washington car and truck sales increased in August after three consecutive declines. Seasonally adjusted new vehicle registrations increased 3.2% in August but sales were down 2.3% over the year and 15.7% since the November 2017 post-recession peak. Monthly sales are erratic but have been trending down since mid-2016.
- We expect 1.9% Washington employment growth this year, down from 2.2% in the June forecast. As in June, we expect growth to decelerate. We expect employment growth to average 1.2% per year in 2020 through 2023, which is the same rate expected in the June forecast. Our forecast for nominal personal income growth this year is 5.6%, up from 4.9% in the June forecast. Our new forecast for nominal personal income growth in 2020 through 2023

averages 4.8% per year, down slightly from the 4.9% rate expected in the June forecast.

#### Revenue

- Revenue collections have been higher than forecasted in June. Cumulative major General Fund-State (GF-S) revenue collections from June 11 through September 10, 2019 were \$160 million above the forecast.
- Cumulative Revenue Act taxes (retail sales and use, business and occupation, public utility and non-cigarette tobacco products taxes), which make up the bulk of General Fund-State (GF-S) revenue, were \$131 million (3.0%) higher than forecasted.
- Cumulative real estate excise taxes (REET) came in \$36 million (11.9%) higher than forecasted. Large commercial sales spiked while residential sales activity remained close to forecasted levels.
- The June forecast included an \$85 million transfer of property tax from the GF-S into the Education Legacy Trust Account in FY 2019. While some of the transfer did occur in June 2019, \$84 million of the transfer occurred in July 2019, the first month of FY 2020. This increased the preliminary cash estimate of GF-S revenue for the 2017-19 biennium by \$84 million above the June forecast and decreased the forecast for the 2019-21 biennium by the same amount. On a Generally Accepted Accounting Principles (GAAP) basis, however, the transfer still accrued to FY 2019.
- The preliminary estimate of GF-S revenue for the 2017-19 biennium, which ended June 30, 2019, is \$44.144 billion, which is \$102 million higher than forecasted in June. Absent the abovementioned delayed transfer, however, collections would have been \$18 million higher than forecasted.
- While the September economic forecast was very similar to the June forecast, expected Revenue Act collections have increased in the current 2019-21 biennium due to their recent strength. Expected slower growth in the 2021-23 biennium, however, has slightly reduced expected Revenue Act collections in that period. Similarly, the REET forecast was increased in the current biennium and decreased in the next biennium, with part of the decrease due to a re-estimation of the effects of the graduated tax rates which will take effect on January 1, 2020.
- The GF-S forecast for the current biennium has been increased by \$226 million. The forecast for the 2021-23 biennium has been decreased by \$79 million. Forecasted total GF-S revenue is now \$50.030 billion for the 2019-21 biennium and \$53.604 billion for the 2021-23 biennium.
- Due to the delayed transfer of property tax revenue, preliminary collections for the Education Legacy Trust Account (ELTA) for the 2017-19 biennium were \$80 million lower than the June forecast at \$1.654 billion. The delayed \$84 million transfer, plus a large estate tax payment and increased REET collections have increased forecasted ELTA collections by \$219 million for the current biennium. Forecasted revenue for the 2021-23 biennium increased by

\$21 million. Forecasted ELTA revenue is now \$1.118 billion for the 2019-21 biennium and \$1.063 billion for the 2021-23 biennium.

- Forecasted revenue for the Opportunity Pathways Account (OPA) increased by \$4.5 million in the 2017-19 biennium and \$1.6 million in the 2019-21 biennium but decreased by \$5.3 million in the 2021-23 biennium. Added to the changes to the GF-S and ELTA forecasts, Near GF-S revenue is forecasted to increase by \$27 million in the current biennium and \$447 million in the 2019-21 biennium, but decrease by \$63 million in the 2021-23 biennium.
- Forecasted Near GF-S revenue for the 2017-19 biennium is now \$46.086 billion, 18.0% more than that of the 2015-17 biennium. Forecasted Near GF-S revenue for the 2019-21 biennium is now \$51.435 billion, 11.6% higher than estimated 2017-19 biennial revenue, and forecasted Near GF-S revenue for the 2021-23 biennium is \$54.973 billion, an increase of 6.9% over expected 2019-21 biennial revenue.



# Revenue Review

# Presented to Economic and Revenue Forecast Council

Steve Lerch
Executive Director

September 25, 2019 Olympia, Washington







# Summary

- U.S., WA forecasts similar to the June forecast;
   WA personal income slightly higher than in June
- Baseline forecast has slowing growth but no recession
- Forecast risks include the impact of trade disputes and a slowing global economy
- The Near General Fund-State forecast is increased by \$27 million for the 2017-19 biennium and increased by \$447 million for 2019-21 biennium

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# Data updates since preliminary forecast

#### U.S.

- August employment: +130,000 jobs
- August Blue Chip GDP forecast: 2019 & 2020 slightly lower than preliminary
- Monetary policy: two additional 0.25% Federal Funds rate cuts are assumed in 2019, one of which occurred this month

# Washington

- August employment: +4,000 jobs
- August unemployment rate remained at 4.6%

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# Selected forecast risks

### **Labor markets**

- · Unemployment rate, initial UI claims remain low
- Job growth slower than in 2018

## **737 MAX**

 Currently, no impact on WA employment; forecast assumes gradual production increase over 2020 Q1 and Q2

# **International trade policy**

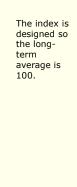
- China no agreement yet
- Europe no agreement yet; potential for aircraft tariffs

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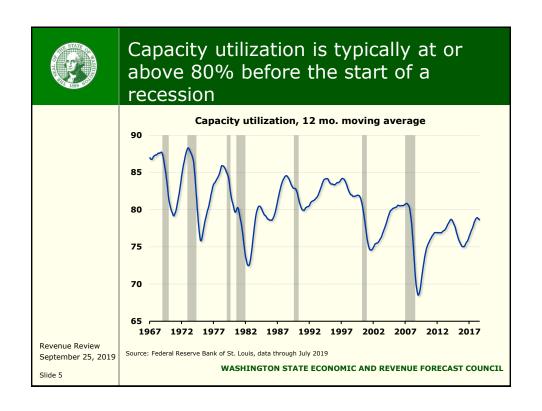
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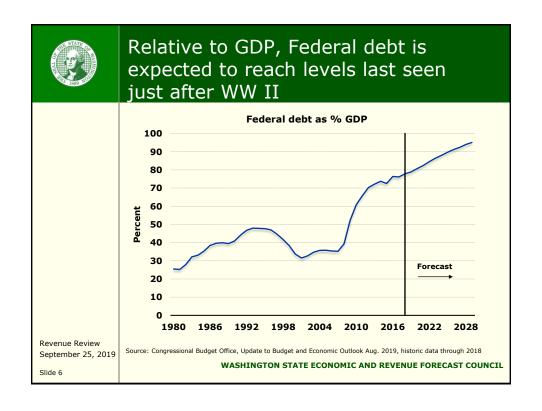
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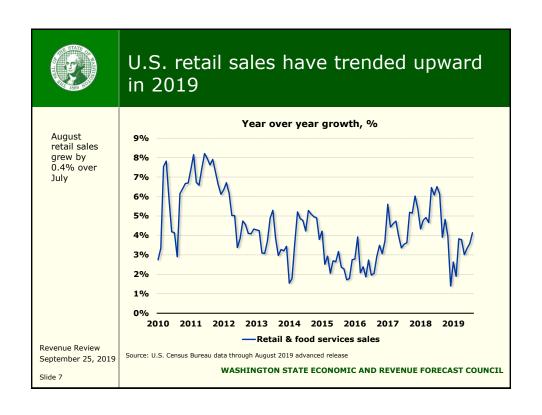


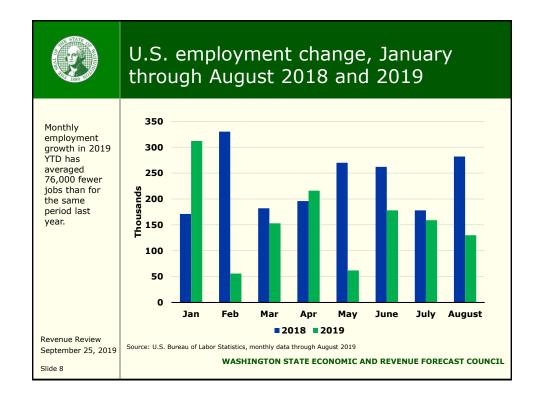


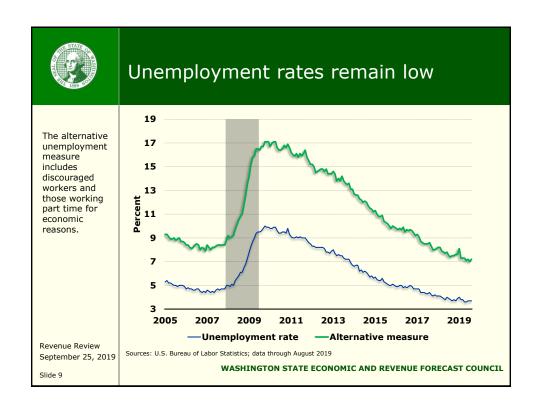
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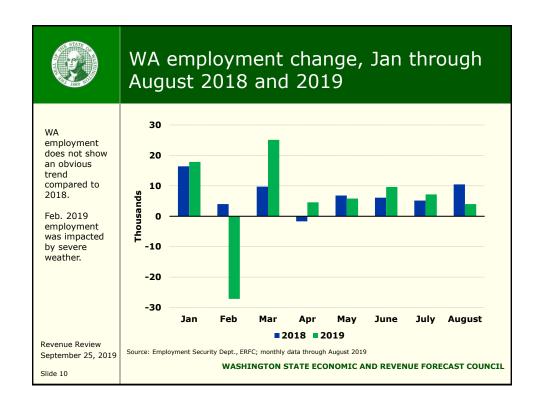


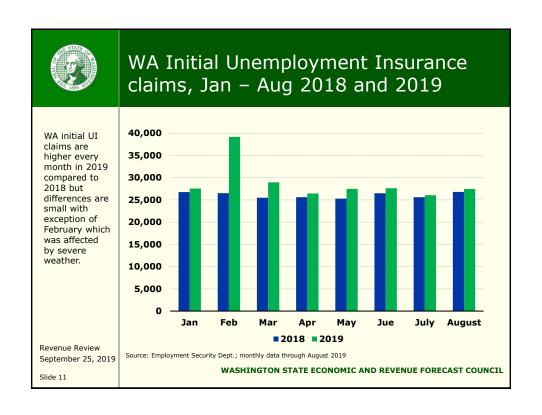


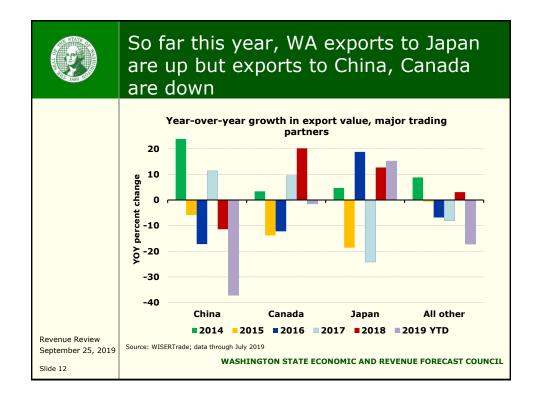


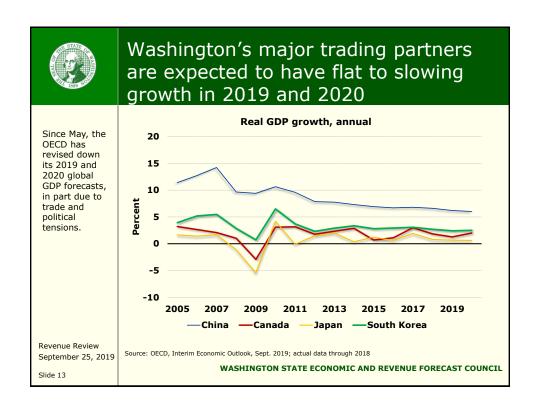


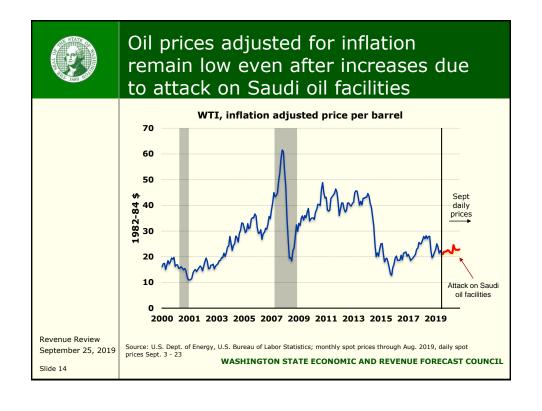


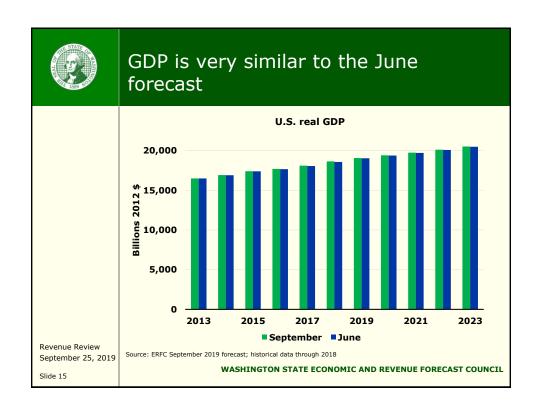


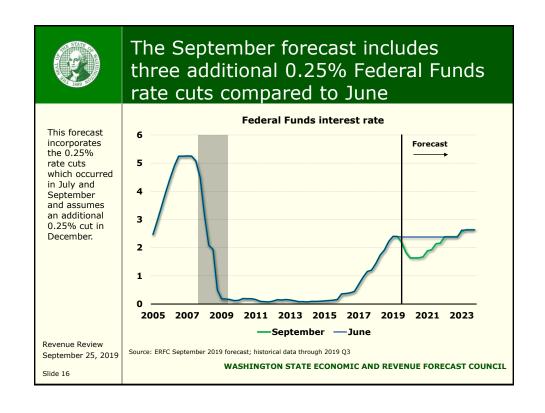


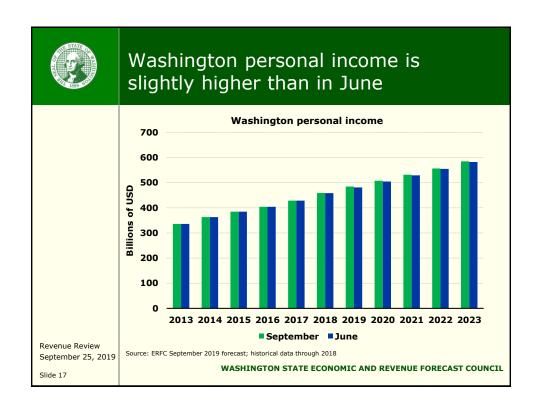


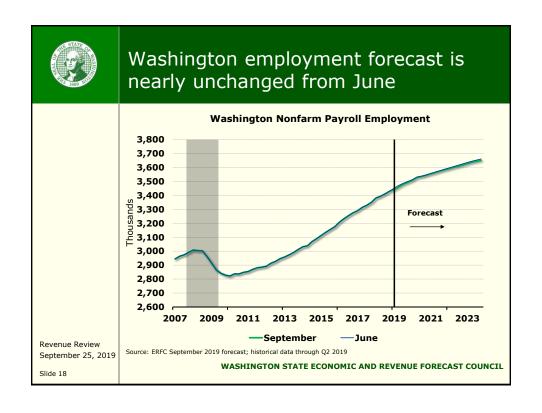


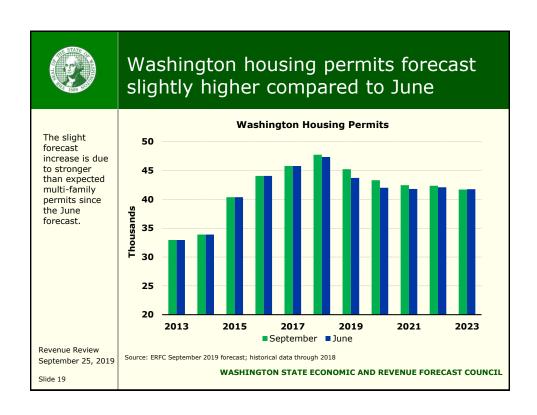


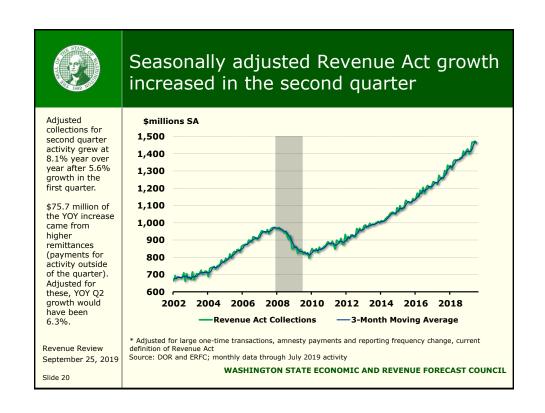


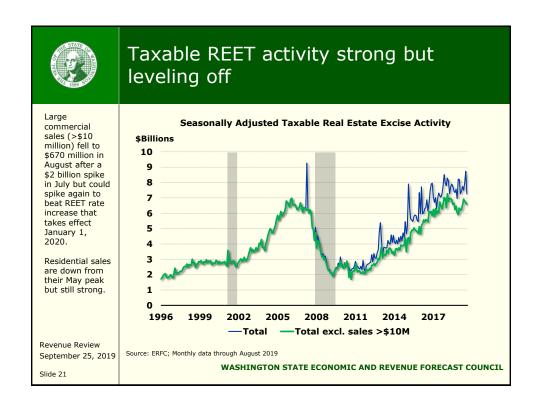


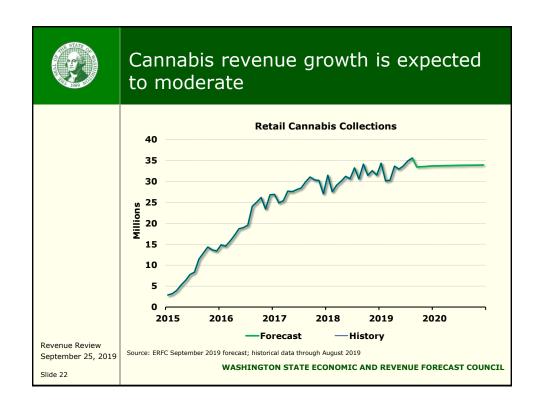














# Cannabis excise tax and license fee estimates

1889	Commutes				
Total change since June forecast:	\$Millions	Ca	nnabis Fore	cast	
Torcease.		<u>2017-19</u>	<u>2019-21</u>	<u>2021-23</u>	
• 2017-19 +\$0.0M	GF-S share of excise tax and license fees	\$249	\$279	\$294	
+\$24.9M	Non-GF	\$503	\$546	\$563	
• 2021-23 +\$20.2M	Total	\$752	\$826	\$858	
Revenue Review September 25, 2019 Slide 23	Detail may not add to total due to rounding Source: ERFC September 2019 forecast; historica WASHINGTON			NUE FORECAST (	COUNCIL



# Forecast changes: Near General Fund-State, 2017-2019 biennium, cash basis

\$84 million of
the statutory
transfer of
GF-S property
tax into the
Education
Legacy Trust
Account
occurred in
FY20 on a
cash basis
instead of in
FY19 as
forecasted.

The transfer still accrued to FY19 on a GAAP basis.

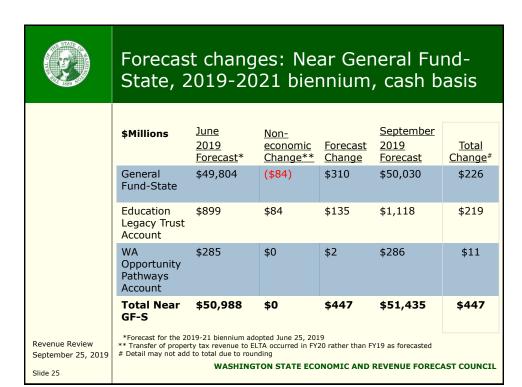
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\$Millions	<u>June</u> 2019 Forecast*	Non- economic Change**	Forecast Change	September 2019 Forecast	<u>Total</u> <u>Change</u> #
General Fund-State	\$44,042	\$84	\$18	\$44,144	\$102
Education Legacy Trust Account	\$1,734	(\$84)	\$4	\$1,654	(\$80)
WA Opportunity Pathways Account	\$283	\$0	\$4	\$288	\$4
Total Near GF-S	\$46,059	\$0	\$27	\$46,086	\$27

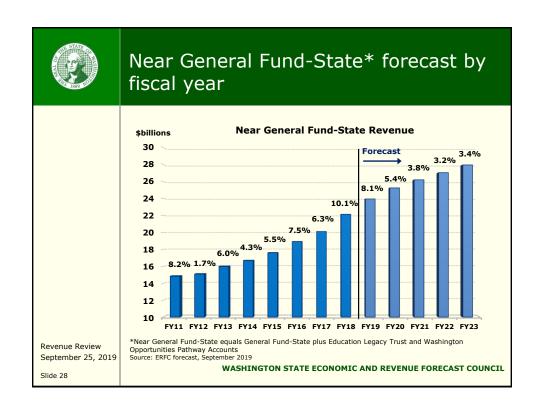
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<sup>\*</sup>Forecast for the 2017-19 biennium adopted June 25, 2019
\*\*Transfer of GF-S property tax revenue to ELTA occurred in FY20 rather than FY19 as forecasted
# Detail may not add to total due to rounding



(F)	Workforce Education Investment Account							
	Millions	<u>2019-21</u>	2021-23	2023-25				
	B&O tax receipts	\$380.0	\$393.1	\$451.3				
	<ul> <li>The Workforce Education Investment Account was established in the 2019 legislative session. The account is funded by a business and occupation tax surcharge on businesses in specified categories.</li> <li>The ERFC was tasked with forecasting B&amp;O tax collections for the account in June 2019.</li> </ul>							
	The surcharge will take effect on January 1, 2020, with the first collections due on February 25, 2020. Until more data is available for forecasting purposes, we will continue to use the estimated revenue from the May 2019 fiscal note.							
		sting purpose	s, we will conti	nue to use the				

	2019-21 Biennium alternative General Fund-State forecasts					
	\$Millions (cash basis)	2019-21 Biennium	Difference From the baseline#			
	September 2019 Baseline (50%)	\$50,030				
	September 2019 Alternative Forecasts					
	Optimistic (15%)	\$51,708	\$1,678			
	Pessimistic (35%)	\$48,037	(\$1,994)			
	Probability Weighted Average	\$49,584	(\$446)			
	GCEA*	\$50,063	\$32			
Revenue Review September 25, 2019	*Based on the Governor's Council of Economic Advisors' econ #May not add to total due to rounding	omic assumptions				
Slide 27	WASHINGTON STATE ECON	OMIC AND REVENU	IE FORECAST COUNC			





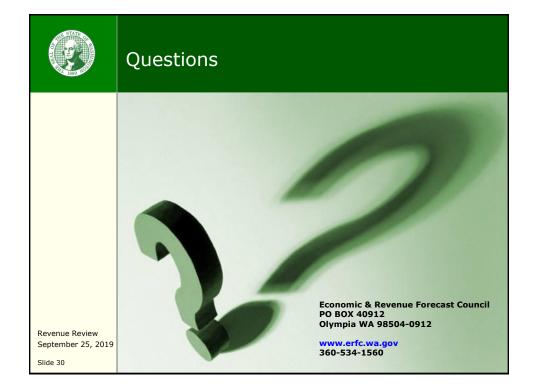
# Conclusion

- Economic forecasts are only slightly changed from June
- Washington's economy is continuing to outperform the nation but not as dramatically as in past
- Near GF-S revenues are expected to grow 18.0% between the 2015-17 and 2017-19 biennia and 11.6% between the 2017-19 and 2019-21 biennia
- The level of uncertainty in the baseline remains elevated, with downside risks outweighing upside risks

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# Total Changes to General Fund-State, Education Legacy Trust Account and Washington Opportunity Pathways Account Forecasts

Comparison of the September 2019 to the June 2019 Forecast 2017-19 Biennium

Cash Forecast; Millions of Dollars

	June 2019 <u>Forecast*</u>	Non-economic <u>Changes**</u>	Forecast <u>Change</u>	September 2019 Preliminary Estimate	Total <u>Change<sup>#</sup></u>
General Fund-State	\$44,042.0	\$83.8	\$17.8	\$44,143.6	\$101.6
Education Legacy Trust Account	\$1,733.6	(\$83.8)	\$4.3	\$1,654.1	(\$79.5)
WA Opportunity Pathways Account	\$283.5	\$0.0	\$4.5	\$287.9	\$4.5
Total	\$46,059.1	\$0.0	\$26.6	\$46,085.6	\$26.6

<sup>\*</sup>Forecast for the 2017-19 biennium adopted June 25, 2019

<sup>\*\*</sup>Later-than-forecasted cash transfer of Property Tax out of GF-S into ELTA

<sup>\*</sup>Details may not add due to rounding

# Total Changes to General Fund-State, Education Legacy Trust Account and Washington Opportunity Pathways Account Forecasts Comparison of the September 2019 to the June 2019 Forecast

2019-21 Biennium

Cash Forecast; Millions of Dollars

June 2019 <u>Forecast*</u>	Non-economic <u>Changes**</u>	Forecast <u>Change</u>	September 2019 <u>Forecast</u>	Total <u>Change<sup>#</sup></u>
\$49,804.1	(\$83.8)	\$310.1	\$50,030.3	\$226.3
\$898.9	\$83.8	\$135.3	\$1,117.9	\$219.0
\$284.7	\$0.0	\$1.6	\$286.3	\$1.6
\$50,987.6	\$0.0	\$447.0	\$51,434.6	\$447.0
	\$49,804.1 \$898.9 \$284.7	Forecast*         Changes**           \$49,804.1         (\$83.8)           \$898.9         \$83.8           \$284.7         \$0.0	Forecast*         Changes**         Change           \$49,804.1         (\$83.8)         \$310.1           \$898.9         \$83.8         \$135.3           \$284.7         \$0.0         \$1.6	Forecast*         Changes**         Change         Forecast           \$49,804.1         (\$83.8)         \$310.1         \$50,030.3           \$898.9         \$83.8         \$135.3         \$1,117.9           \$284.7         \$0.0         \$1.6         \$286.3

<sup>\*</sup>Forecast for the 2019-21 biennium adopted June 25, 2019

<sup>\*\*</sup>Later-than-forecasted cash transfer of Property Tax out of GF-S into ELTA

<sup>\*</sup>Details may not add due to rounding

# Total Changes to General Fund-State, Education Legacy Trust Account and Washington Opportunity Pathways Account Forecasts Comparison of the September 2019 to the June 2019 Forecast

Comparison of the September 2019 to the June 2019 Forecast 2021-23 Biennium

Cash Forecast; Millions of Dollars

	June 2019 <u>Forecast*</u>	Non-economic <u>Changes**</u>	Forecast <u>Change</u>	September 2019 <u>Forecast</u>	Total <u>Change<sup>#</sup></u>
General Fund-State	\$53,683.4	\$0.0	(\$79.4)	\$53,604.0	(\$79.4)
Education Legacy Trust Account	\$1,042.1	\$0.0	\$21.4	\$1,063.4	\$21.4
WA Opportunity Pathways Account	\$310.5	\$0.0	(\$5.3)	\$305.2	(\$5.3)
Total	\$55,036.0	\$0.0	(\$63.4)	\$54,972.6	(\$63.4)

<sup>\*</sup>Forecast for the 2021-23 biennium adopted June 25, 2019

<sup>\*</sup>Details may not add due to rounding

### Track Record for the 2017-19 General Fund-State Cash Forecast

February 2014 through September 2019

Cash Basis - Millions of Dollars

Non- Economic <u>Changes</u> **	Total <u>Change</u>	General Fund-State <u>Cash Basis</u> #
		\$38,710
<b>(1)</b> #1	313	39,023
0	164	39,188
0	415	39,602
0	154	39,757
122 #2	443	40,200
286 #3	338	40,538
0	30	40,567
0	(442)	40,125
(8) #4	126	40,252
0	125	40,377
0	137	40,514
0	303	40,817
(1) #5	87	40,903
2,079 #6	2,359	43,262
0	304	43,566
0	647	44,213
(1,173) <sup>#7</sup>	(680)	43,532
0	275	43,808
0	118	43,926
0	256	44,182
(157) <sup>#8</sup>	(140)	44,042
84 #9	102	44,144
	F	
•	•	
	Economic Changes**  (1) #1  0 0  0 122 #2  286 #3  0 0  (8) #4  0 0  (1) #5  2,079 #6  0 0  (1,173) #7  0 0  0 (157) #8	Economic Changes**       Total Change         (1) #1 313       313         0 164       164         0 154       415         0 154       338         122 #2 443       338         0 30       30         0 (442)       420         (8) #4 126       125         0 137       303         0 303       303         (1) #5 87       2,359         0 304       647         (1,173) #7 (680)       680)         0 275       0 118         0 256       (157) #8 (140)         84 #9 102         1,231 5,434

<sup>\*</sup> Excludes legislative, judicial, statutorily required or other major non-economic changes.

 $<sup>{\</sup>color{red}**} \textbf{Includes legislative, judicial, statutorily required or other major non-economic changes.}$ 

<sup>\*\*\*</sup> Detail may not add to total due to rounding.

 $<sup>^{\</sup>mbox{\tiny \#}}$  First official forecast for the 2017-19 biennium.

<sup>#1</sup> Sum of legislative and budget-driven revenue changes from the 2014 regular legislative session

<sup>#2</sup> Legislative revenue changes from 2015 regular legislative session

<sup>#3</sup> Legislative and budget driven revenue changes from 2015 special legislative sessions

<sup>#4</sup> Legislative revenue changes from the 2016 regular and first special legislative sessions

<sup>#5</sup> Sum of legislative revenue changes from 2017 legislative sessions through June 20, 2017

<sup>#6</sup> Sum of legislative and budget driven revenue changes from 2017 special legislative sessions since the June 2017 forecast

<sup>#7</sup> Sum of legislative and budget driven revenue changes from the 2018 legislative session

<sup>#8</sup> Sum of legislative and budget driven revenue changes from the 2019 legislative session plus large expected refund

 $<sup>\</sup>stackrel{-}{\text{\foresize{1.5}{$^{\circ}$}}}$  #9 Later-than-forecasted cash transfer of Property Tax out of GF-S into ELTA

### Track Record for the 2019-21 General Fund-State Cash Forecast

February 2016 through September 2019

Cash Basis - Millions of Dollars

				Non-		Total General
	Department	Other		Economic	Total	Fund-State
Date of Forecast	of Revenue*	<u>Agencies</u>	Subtotal*	Changes * *	<u>Change</u>	Cash Basis
February 2016 #	\$36,887	\$1,823				\$43,441
Changes to Forecast						
June 2016	172	(31)	141	(7) <sup>#1</sup>	134	43,575
September 2016	86	(31)	55	0	55	43,630
November 2016	21	4	26	0	26	43,656
March 2017	241	(55)	186	0	186	43,842
June 2017	47	(13)	34	(1) #2	34	43,875
September 2017	245	(3)	243	3,278 <sup>#3</sup>	3,521	47,396
November 2017	188	(2)	186	0	186	47,582
February 2018	655	16	671	0	671	48,253
June 2018	426	22	448	(181) #4	267	48,520
September 2018	295	22	317	38 #5	355	48,875
November 2018	186	3	189	0	189	49,064
March 2019	465	(35)	430	115 #6	545	49,609
June 2019	57	29	86	109 #7	195	49,804
September 2019	307	3	310	(84) #8	226	50,030
Total change * * *:						
From February 2016	3,393	(72)	3,322	3,268	6,589 15.2	
Percent change	9.2	(3.9)	7.6	7.5	15.2	

st Excludes legislative, judicial, statutorily required or other major non-economic changes.

 $<sup>{\</sup>color{red}**} \textbf{Includes legislative, judicial, statutorily required or other major non-economic changes.} \\$ 

<sup>\*\*\*</sup> Detail may not add to total due to rounding.

 $<sup>\</sup>ensuremath{^{\#}}$  First official forecast for the 2019-21 biennium.

<sup>#1</sup> Legislative revenue changes from the 2016 regular and first special legislative sessions

<sup>#2</sup> Sum of legislative revenue changes from 2017 legislative sessions through June 20, 2017

<sup>#3</sup> Sum of legislative and budget driven revenue changes from 2017 special legislative sessions since the June 2017 forecast

<sup>#4</sup> Sum of legislative and budget driven revenue changes from the 2018 legislative session

<sup>#5</sup> Estimated increase in sales tax collections due US Supreme Court ruling of June 21, 2018.

<sup>#6</sup> Effects of SSB 5581, passed in March of 2019 legislative session

<sup>#7</sup> Sum of legislative and budget driven revenue changes from the 2018 legislative session subsequent to the March 2019 forecast

<sup>#8</sup> Later-than-forecasted cash transfer of Property Tax out of GF-S into ELTA

# Analysis for the Major Sources Based on Taxable Activity Revenue Act Sources September 2019 Forecast

	Percentage Change Persona		
Source/Fiscal Year	Tax Base Adjusted*	Personal Income <sup>1</sup>	Elasticity**
I. Retail Sales			
2002	(1.4)	1.3	(1.1)
2002	2.1	3.0	0.7
2003	4.6	4.6	1.0
2004	7.9	5.4	
2005	10.1	8.3	1.5 1.2
2007	7.9	8.5	0.9
2007	2.7	8.1	0.3
2009		(1.1)	9.6
2010	(10.4) (5.4)	(1.5)	3.6
2010	1.8	5.1	0.4
2011	4.1	6.9	0.4
		5.4	
2013	6.7		1.2
2014	5.8	4.6	1.3
2015	8.1	7.7	1.0
2016	8.4	5.1	1.7
2017	6.3	5.7	1.1
2018	7.7	6.6	1.2
2019	5.7	6.3	0.9
2020	4.4	5.2	0.8
2021	2.6	4.7	0.6
2022	3.3	4.6	0.7
2023	3.4	4.9	0.7
Average 2002-2018	3: 4.1	5.1	0.8
II. Business & Occupation			
2002	(3.5)	1.3	(2.6)
2003	(1.6)	3.0	(0.5)
2004	6.8	4.6	1.5
2005	9.7	5.4	1.8
2006	11.2	8.3	1.4
2007	8.3	8.5	1.0
2008	6.9	8.1	0.8
2009	(8.8)	(1.1)	8.2
2010	(2.9)	(1.5)	1.9
2011	4.4	5.1	0.9
2012	8.0	6.9	1.2
2013	6.8	5.4	1.3
2014	5.4	4.6	1.2
2015	5.4	7.7	0.7
2016	2.9	5.1	0.6
2017	3.6	5.7	0.6
2018	7.4	6.6	1.1
2019	4.5	6.3	0.7
2020	4.2	5.2	0.8
2021	5.9	4.7	1.2
2022	4.4	4.6	1.0
2023	4.2	4.9	0.8
Average 2002-2018	3: 4.5	5.1	0.9
* Based on constant base taxable of	lata		

Based on constant base taxable data.
 Percent changes in taxable activity divided by percent change in personal income.
 Income adjusted to exclude special dividend payment in fy 05.

## **Analysis for the Major Sources Based on Taxable Activity**

Revenue Act Sources September 2019 Forecast

		Percentag	je Change	Personal Income	
Sour	ce/Fiscal Year	Tax Base Adjusted*	Personal Income <sup>1</sup>	Elasticity**	
III.	Use				
111.					
	2002	(5.8)	1.3	(4.3)	
	2003	(1.4)	3.0	(0.5)	
	2004	5.6	4.6	1.2	
	2005	14.0	5.4	2.6	
	2006	2.3	8.3	0.3	
	2007	9.0	8.5	1.1	
	2008	2.1	8.1	0.3	
	2009	(13.0)	(1.1)	12.1	
	2010	(5.9)	(1.5)	3.9	
	2011	11.4	5.1	2.2	
	2012	1.9	6.9	0.3	
	2013	7.4	5.4	1.4	
	2014	9.7	4.6	2.1	
	2015	8.9	7.7	1.2	
	2016	2.0	5.1	0.4	
	2017	4.6	5.7	0.8	
	2018	5.5	6.6	0.8	
	2019	3.4	6.3	0.5	
	2020	(1.4)	5.2	(0.3)	
	2021	3.2	4.7	0.7	
	2022	5.8	4.6	1.3	
	2023	4.0	4.9	0.8	
	Average 2002-2018:	3.8	5.1	0.7	

## **Total Revenue Act Receipts** September 2019 Forecast

Source/Fisc	al Year	Percent Tax Receipts <sup>#</sup>	tage Change Personal Income <sup>1</sup>	Personal Income Elasticity <sup>##</sup>	
Revenue Ac	t 2002	(1.7)	1.3	(1.2)	
	2003	1.0	3.0	0.3	
	2004	4.8	4.6	1.0	
	2005	7.6	5.4	1.4	
	2006	10.6	8.3	1.3	
	2007	8.3	8.5	1.0	
	2008	4.2	8.1	0.5	
	2009	(9.5)	(1.1)	8.9	
	2010	(5.3)	(1.5)	3.5	
	2011	8.1	5.1	1.6	
	2012	1.3	6.9	0.2	
	2013	5.9	5.4	1.1	
	2014	4.6	4.6	1.0	
	2015	5.6	7.7	0.7	
	2016	8.5	5.1	1.7	
	2017	6.3	5.7	1.1	
	2018	7.2	6.6	1.1	
	2019	6.9	6.3	1.1	
	2020	5.9	5.2	1.1	
	2021	3.5	4.7	0.7	
	2022	3.5	4.6	0.8	
	2023	3.7	4.9	0.8	
Av	erage 2002-2018:	4.2	5.1	0.8	

Based on constant base taxable data.

<sup>\*\*</sup> Percent changes in taxable activity divided by percent change in personal income.

\*\* Post-ESSB 5073 definition of Revenue Act

\*\* Percent changes in tax receipts divided by percent change in personal income.

<sup>&</sup>lt;sup>1</sup> Income adjusted to exclude special dividend payment in fy 05.

# General Fund-State, Education Legacy Trust Account and Opportunity Pathways Account History and Forecast by Fiscal Year (Cash basis) September 2019 - Millions of Dollars

·							WA Op	portunity		
	General Fund-	-State (GF-S)	Education	n Legacy	Total	GF-S		s Account	Total GF	-S plus
	(current o			nd* (ĔLTÁ)	plus			PA)	ELTA ar	
	Level	% Chg.	Level	% Chg.	Level	% Chg.	Level	% Chg.	Level	% Chg.
History:		· ·		J		· ·		Ū		· ·
FY 1999	\$10,414	3.6%			\$10,414	3.6%			\$10,414	3.6%
FY 2000	\$11,068	6.3%			\$11,068	6.3%			\$11,068	6.3%
FY 2001	\$11,560	4.4%			\$11,560	4.4%			\$11,560	4.4%
FY 2002	\$11,632	0.6%			\$11,632	0.6%			\$11,632	0.6%
FY 2003	\$11,721	0.8%			\$11,721	0.8%			\$11,721	0.8%
FY 2004	\$12,358	5.4%			\$12,358	5.4%			\$12,358	5.4%
FY 2005	\$13,036	5.5%			\$13,036	5.5%			\$13,036	5.5%
FY 2006	\$14,318	9.8%	\$115		\$14,432	10.7%			\$14,432	10.7%
FY 2007	\$15,467	8.0%	\$266	132.2%	\$15,734	9.0%			\$15,734	9.0%
FY 2008	\$15,659	1.2%	\$213	-20.1%	\$15,872	0.9%			\$15,872	0.9%
FY 2009	\$14,158	-9.6%	\$224	5.4%	\$14,382	-9.4%			\$14,382	-9.4%
FY 2010	\$13,571	-4.1%	\$157	-29.9%	\$13,728	-4.6%			\$13,728	-4.6%
FY 2011	\$14,648	7.9%	\$112	-29.0%	\$14,759	7.5%	\$99		\$14,859	8.2%
FY 2012	\$14,874	1.5%	\$114	2.3%	\$14,988	1.6%	\$118	19.1%	\$15,107	1.7%
FY 2013	\$15,783	6.1%	\$101	-11.5%	\$15,884	6.0%	\$126	5.9%	\$16,009	6.0%
FY 2014	\$16,383	3.8%	\$197	95.3%	\$16,580	4.4%	\$114	-9.4%	\$16,694	4.3%
FY 2015	\$17,283	5.5%	\$207	5.0%	\$17,491	5.5%	\$120	5.7%	\$17,611	5.5%
FY 2016	\$18,579	7.5%	\$215	3.6%	\$18,793	7.4%	\$139	15.7%	\$18,933	7.5%
FY 2017	\$19,739	6.2%	\$252	17.5%	\$19,991	6.4%	\$127	-9.0%	\$20,118	6.3%
FY 2018	\$21,712	10.0%	\$302	19.6%	\$22,014	10.1%	\$129	1.5%	\$22,143	10.1%
Forecast:										
FY 2019	\$22,431	3.3%	\$1,352	348.1%	\$23,784	8.0%	\$159	24.0%	\$23,943	8.1%
FY 2020	\$24,491	9.2%	\$603	-55.4%	\$25,764	5.5%	\$149	-6.4%	\$25,243	5.4%
FY 2021	\$25,539	4.3%	\$515	-14.5%	\$26,054	3.8%	\$137	-8.0%	\$26,192	3.8%
FY 2022	\$26,358	3.2%	\$525	1.8%	\$26,883	3.2%	\$148	8.0%	\$27,031	3.2%
FY 2023	\$20,338	3.4%	\$539	2.7%	\$27,785	3.4%	\$157	6.0%	\$27,942	3.4%
	\$27,240	3.470	<b>\$</b> 333	2.7 70	\$27,703	3.470	\$1J/	0.070	₽Z7,94Z	3.470
Biennial Totals										
05-07 Biennium	\$29,785	17.3%	\$381	NA	\$30,166	18.8%	\$0	NA	\$30,166	18.8%
07-09 Biennium	\$29,817	0.1%	\$437	14.8%	\$30,254	0.3%	\$0	NA	\$30,254	0.3%
09-11 Biennium	\$28,218	-5.4%	\$269	-38.5%	\$28,487	-5.8%	\$99	NA	\$28,586	-5.5%
11-13 Biennium	\$30,657	8.6%	\$215	-19.9%	\$30,872	8.4%	\$244	145.2%	\$31,116	8.8%
13-15 Biennium	\$33,666	9.8%	\$405	88.0%	\$34,071	10.4%	\$234	-4.1%	\$34,305	10.2%
15-17 Biennium	\$38,317	13.8%	\$467	15.4%	\$38,785	13.8%	\$266	13.6%	\$39,050	13.8%
17-19 Biennium	\$44,144	15.2%	\$1,654	254.1%	\$45,798	18.1%	\$288	8.4%	\$46,086	18.0%
19-21 Biennium	\$50,030	13.3%	\$1,118	-32.4%	\$51,148	11.7%	\$286	-0.6%	\$51,435	11.6%
21-23 Biennium	\$53,604	7.1%	\$1,063	-4.9%	\$54,667	6.9%	\$305	6.6%	\$54,973	6.9%

<sup>\*</sup>Education legacy trust fund excluding FY 14 and FY 15 lottery fund transfers. Includes pension stabilization fund interest in FY 08 and FY 09.

## Lottery Transfers by Fund (cash basis, millions of dollars)

	Lottery: Total Transfers:*	General Fund	Mariners <u>Stadium</u>	Exhibition Center & <u>Stadium</u>	Student Achievement <u>Account</u>	School Construction <u>Account</u>	Problem Gambling <u>Account</u>	Economic Development <u>Account</u>	Opportunity Pathways <u>Account</u>	Veteran's VIP I <u>Account</u>	Education Legacy Trust <u>Account</u>	Gambling Revolving <u>Account</u>
2004	113.3	0.0	4.0	7.3	76.5	25.5			0.0	0.0	0.0	0.0
2005	112.2	4.3	4.2	7.6	0.0	96.2			0.0	0.0	0.0	0.0
2003-05 Bienn	ium 225.6	4.3	8.2	14.9	76.5	121.7			0.0	0.0	0.0	0.0
2006	125.1	1.9	4.4	7.9	0.0	107.8	0.2	3.0	0.0	0.0	0.0	0.0
2007	120.6	7.6	4.5	8.2	0.0	97.0	0.3	3.0	0.0	0.0	0.0	0.0
2005-07 Bienn		9.5	8.9	16.1	0.0	204.8	0.4	6.0	0.0	0.0	0.0	0.0
2008	124.1	0.0	4.7	8.5	0.0	106.9	0.3	3.7	0.0	0.0	0.0	0.0
2009	122.2	11.1	4.9	8.9	0.0	94.4	0.2	2.7	0.0	0.0	0.0	0.0
2007-09 Bienn		11.1	9.6	17.4	0.0	201.3	0.5	6.4	0.0	0.0	0.0	0.0
2010	126.4	12.9	5.1	9.2	0.0	95.6	0.3	3.3	0.0	0.0	0.0	0.0
2011	137.2	8.6	5.3	9.6	0.0	9.4	0.3	4.5	99.5	0.0	0.0	0.0
2009-11 Bienn		21.5	10.4	18.8	0.0	105.0	0.5	7.9	99.5	0.0	0.0	0.0
2012	135.1	0.0	2.7	10.0	0.0	0.0	0.3	3.3	118.5	0.2	0.0	0.0
2013	139.7	0.0	0.0	10.4	0.0	0.0	0.3	3.5	125.5	0.0	0.0	0.0
2011-13 Bienn		0.0	2.7	20.4	0.0	0.0	0.6	6.9	244.0	0.2	0.0	0.0
2014	147.9	9.3	0.0	10.8	0.0	0.0	0.3	3.7	113.7	0.0	10.1	0.0
2015	143.1	0.6	0.0	11.2	0.0	0.0	0.3	4.7	120.2	0.0	6.1	0.0
2013-15 Bienn		9.9	0.0	22.0	0.0	0.0	0.6	8.4	233.9	0.0	16.1	0.0
2016	171.6	17.1	0.0	11.7	0.0	0.0	0.3	3.3	139.1	0.0	0.0	0.0
2017	159.7	14.8	0.0	12.2	0.0	0.0	0.3	4.8	126.6	0.0	0.0	1.0
2015-17 Bienn		31.9	0.0	23.8	0.0	0.0	0.7	8.0	265.7	0.0	0.0	1.0
2018	183.6	38.5	0.0	12.6	0.0	0.0	0.3	3.5	128.5	0.0	0.0	0.0
2019	217.5	38.7	0.0	13.1	0.0	0.0	0.4	5.8	159.4	0.0	0.0	0.0
2017-19 Bienn		77.3	0.0	25.8	0.0	0.0	0.8	9.3	287.9	0.0	0.0	0.0
2020	187.8	20.5	0.0	13.7	0.0	0.0	0.4	4.1	149.1	0.0	0.0	0.0
2021	187.2	31.0	0.0	14.2	0.0	0.0	0.4	4.3	137.2	0.0	0.0	0.0
2019-21 Bienn 2022	ium 374.9 189.4	51.6 36.6	0.0	27.9 0.0	0.0	0.0	0.8	8.4 4.3	286.3 148.2	0.0	0.0	0.0
			0.0									
2023	191.9	30.2	0.0	0.0	0.0	0.0	0.4	4.3	157.0	0.0	0.0	0.0
2021-23 Bienn	ium 381.3	66.8	0.0	0.0	0.0	0.0	0.8	8.6	305.2	0.0	0.0	0.0

<sup>\*</sup> Total Transfers are equal to total sales less total expenses (prizes, cost of sales, administration etc.) Source: Lottery Commission, ERFC

## Lottery Transfers by Fund (GAAP basis, millions of dollars)

	Lottery: Total Transfers:*	General Fund	Mariners <u>Stadium</u>	Exhibition Center & <i>I</i> <u>Stadium</u>	Student Achievement <u>Account</u>	School Construction <u>Account</u>	Problem Gambling <u>Account</u>	Economic Development <u>Account</u>	Opportunity Pathways <u>Account</u>	Veteran's VIP L <u>Account</u>	Education egacy Trust <u>Account</u>	Gambling Revolving <u>Account</u>
2004	113.3	0.0	4.0	7.3	76.5	25.5			0.0	0.0	0.0	0.0
2005	112.2	4.3	4.2	7.6	0.0	96.2			0.0	0.0	0.0	0.0
2003-05 Bienr	nium 225.6	4.3	8.2	14.9	76.5	121.7			0.0	0.0	0.0	0.0
2006	125.1	1.9	4.4	7.9	0.0	107.8	0.2	3.0	0.0	0.0	0.0	0.0
2007	120.6	7.6	4.5	8.2	0.0	97.0	0.3	3.0	0.0	0.0	0.0	0.0
2005-07 Bienr		9.5	8.9	16.1	0.0	204.8	0.4	6.0	0.0	0.0	0.0	0.0
2008	124.1	0.0	4.7	8.5	0.0	106.9	0.3	3.7	0.0	0.0	0.0	0.0
2009	122.2	11.1	4.9	8.9	0.0	94.4	0.2	2.7	0.0	0.0	0.0	0.0
2007-09 Bienr		11.1	9.6	17.4	0.0	201.3	0.5	6.4	0.0	0.0	0.0	0.0
2010	129.4	12.9	5.1	9.2	0.0	97.4	0.3	4.6	0.0	0.0	0.0	0.0
2011	138.2	7.0	5.3	9.6	0.0	0.0	0.3	3.7	112.3	0.0	0.0	0.0
2009-11 Bienr		19.9	10.4	18.8	0.0	97.4	0.5	8.3	112.3	0.0	0.0	0.0
2012	138.0	0.0	2.7	10.0	0.0	0.0	0.3	3.0	121.8	0.2	0.0	0.0
2013	139.2	9.3	0.0	10.4	0.0	0.0	0.3	3.6	115.5	0.0	0.0	0.0
2011-13 Bienr		9.3	2.7	20.4	0.0	0.0	0.6	6.6	237.4	0.2	0.0	0.0
2014	147.7	0.6	0.0	10.8	0.0	0.0	0.3	4.0	121.9	0.0	10.1	0.0
2015	141.3	0.0	0.0	11.2	0.0	0.0	0.3	4.7	119.0	0.0	6.1	0.0
2013-15 Bienr		0.6	0.0	22.0	0.0	0.0	0.6	8.7	240.9	0.0	16.1	0.0
2016	175.5	31.9	0.0	11.7	0.0	0.0	0.3	2.8	128.7	0.0	0.0	0.0
2017	161.9	16.8	0.0	12.2	0.0	0.0	0.3	4.9	126.8	0.0	0.0	1.0
2015-17 Bienr		48.7	0.0	23.8	0.0	0.0	0.7	7.7	255.5	0.0	0.0	1.0
2018	183.0	31.2	0.0	12.6	0.0	0.0	0.4	4.6	134.2	0.0	0.0	0.0
2019	215.8	30.9	0.0	13.1	0.0	0.0	0.4	4.6	166.7	0.0	0.0	0.0
2017-19 Bienr		62.1	0.0	25.8	0.0	0.0	0.8	9.2	300.9	0.0	0.0	0.0
2020	184.9	29.6	0.0	13.7	0.0	0.0	0.4	4.3	136.9	0.0	0.0	0.0
2021	187.2	29.7	0.0	14.2	0.0	0.0	0.4	4.3	138.6	0.0	0.0	0.0
2019-21 Bienr		59.3	0.0	27.9	0.0	0.0	0.8	8.6	275.6	0.0	0.0	0.0
2022	189.7	29.8	0.0	0.0	0.0	0.0	0.4	4.3	155.3	0.0	0.0	0.0
2023	192.2	29.8	0.0	0.0	0.0	0.0	0.4	4.3	157.7	0.0	0.0	0.0
2021-23 Bienr	nium 381.9	59.6	0.0	0.0	0.0	0.0	0.8	8.6	313.0	0.0	0.0	0.0

<sup>\*</sup> Total Transfers are equal to total sales less total expenses (prizes, cost of sales, administration etc.) Source: Lottery Commission, ERFC

## General Fund-State Cash Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2017-19 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,200.5	\$0.0	\$0.0	\$1,200.5	\$0.0
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$492.9	\$0.0	(\$6.8)	\$486.1	(\$6.8)
Lottery Commission Lottery Revenue	\$77.6	\$0.0	(\$0.4)	\$77.3	(\$0.4)
State Treasurer Interest Earnings	\$35.8	\$0.0	(\$0.1)	\$35.7	(\$0.1)
Office of Financial Management Other Agencies	\$325.0	\$0.0	\$1.5	\$326.5	\$1.5
Administrative Office of the Courts Fines and Forfeitures	\$147.6	\$0.0	\$1.5	\$149.1	\$1.5
Total General Fund-State	\$2,279.4	\$0.0	(\$4.2)	\$2,275.2	(\$4.2)

## General Fund-State GAAP Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2017-19 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,200.5	\$0.0	\$0.0	\$1,200.5	\$0.0
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$492.9	\$0.0	(\$6.8)	\$486.1	(\$6.8)
Lottery Commission Lottery Revenue	\$62.8	\$0.0	(\$0.8)	\$62.1	(\$0.8)
State Treasurer Interest Earnings	\$36.3	\$0.0	\$0.1	\$36.4	\$0.1
Office of Financial Management Other Agencies	\$325.0	\$0.0	\$1.5	\$326.5	\$1.5
Administrative Office of the Courts Fines and Forfeitures	\$147.6	\$0.0	\$1.5	\$149.1	\$1.5
Total General Fund-State	\$2,265.1	\$0.0	(\$4.4)	\$2,260.7	(\$4.4)

## General Fund-State Cash Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2019-21 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,297.3	\$0.0	\$6.0	\$1,303.3	\$6.0
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$543.6	\$0.0	\$6.2	\$549.8	\$6.2
Lottery Commission Lottery Revenue	\$53.7	\$0.0	(\$2.2)	\$51.6	(\$2.2)
State Treasurer Interest Earnings	\$46.5	\$0.0	(\$7.3)	\$39.1	(\$7.3)
Office of Financial Management Other Agencies	\$217.1	\$0.0	(\$2.0)	\$215.2	(\$2.0)
Administrative Office of the Courts Fines and Forfeitures	\$135.6	\$0.0	\$2.1	\$137.8	\$2.1
Total General Fund-State	\$2,293.8	\$0.0	\$2.9	\$2,296.7	\$2.9

## General Fund-State GAAP Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2019-21 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,297.3	\$0.0	\$6.0	\$1,303.3	\$6.0
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$543.6	\$0.0	\$6.2	\$549.8	\$6.2
Lottery Commission Lottery Revenue	\$59.3	\$0.0	(\$0.0)	\$59.3	(\$0.0)
State Treasurer Interest Earnings	\$46.3	\$0.0	(\$8.2)	\$38.1	(\$8.2)
Office of Financial Management Other Agencies	\$217.1	\$0.0	(\$2.0)	\$215.2	(\$2.0)
Administrative Office of the Courts Fines and Forfeitures	\$135.6	\$0.0	\$2.1	\$137.8	\$2.1
Total General Fund-State	\$2,299.2	\$0.0	\$4.1	\$2,303.4	\$4.1

## General Fund-State Cash Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2021-23 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,408.3	\$0.0	\$6.9	\$1,415.2	\$6.9
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$584.5	\$0.0	\$7.8	\$592.3	\$7.8
Lottery Commission Lottery Revenue	\$65.0	\$0.0	\$1.7	\$66.8	\$1.7
State Treasurer Interest Earnings	\$42.6	\$0.0	(\$5.6)	\$37.0	(\$5.6)
Office of Financial Management Other Agencies	\$189.3	\$0.0	(\$1.8)	\$187.5	(\$1.8)
Administrative Office of the Courts Fines and Forfeitures	\$137.1	\$0.0	\$0.9	\$138.0	\$0.9
Total General Fund-State	\$2,426.9	\$0.0	\$9.9	\$2,436.8	\$9.9

## General Fund-State GAAP Estimates - Other Agencies Comparison of the September 2019 and June 2019 forecasts 2021-23 Biennium (Amounts in Millions)

Source/Agency	June 2019 Baseline	Non-Economic Changes	Economic Changes	September 2019 Baseline	Total Changes
Insurance Commissioner Insurance Premiums	\$1,408.3	\$0.0	\$6.9	\$1,415.2	\$6.9
Liquor & Cannabis Board Taxes, Licenses, and Fees	\$584.5	\$0.0	\$7.8	\$592.3	\$7.8
Lottery Commission Lottery Revenue	\$59.6	\$0.0	(\$0.0)	\$59.6	(\$0.0)
State Treasurer Interest Earnings	\$42.5	\$0.0	(\$5.2)	\$37.3	(\$5.2)
Office of Financial Management Other Agencies	\$189.3	\$0.0	(\$1.8)	\$187.5	(\$1.8)
Administrative Office of the Courts Fines and Forfeitures	\$137.1	\$0.0	\$0.9	\$138.0	\$0.9
Total General Fund-State	\$2,421.3	\$0.0	\$8.6	\$2,429.9	\$8.6

September 2019 Alternative General Fund-State Forecasts Millions of Dollars		Cash Basis
2019-21 Biennium		
	2019-21	Difference From the
	<u>Biennium</u>	September 2019 Baseline
September 2019 GF-S Baseline (50%)	\$50,030	
September 2019 Alternative GF-S Forecasts		
Optimistic (15%)	\$51,708	\$1,678
Pessimistic (35%)	\$48,037	(\$1,994)
Probability Weighted Average	\$49,584	(\$446)
GCEA*	\$50,063	\$32
2021-23 Biennium		
	2021-23	Difference From the
	<u>Biennium</u>	September 2019 Baseline
September 2019 GF-S Baseline (50%)	\$53,604	
September 2019 Alternative GF-S Forecasts		
Optimistic (15%)	\$57,634	\$4,030
Pessimistic (35%)	\$48,625	(\$4,979)
Probability Weighted Average	\$52,466	(\$1,138)
GCEA*	\$53,786	\$182

<sup>\*</sup> Based on the Governor's Council of Economic Advisors Assumptions.

U.S. Forecast Comparison				
	2019Q2	2019Q3	2019Q4	2020Q1
Real GDP (Billions of 2012 D	Pollars)			
September Forecast	19,023	19,117	19,204	19,288
Percent Change	2.0%	2.0%	1.8%	1.8%
June Forecast	18,984	19,076	19,167	19,256
Percent Change	1.6%	2.0%	1.9%	1.9%
Real Consumption (Billions	of 2012 Dollars	s)		
September Forecast	13,253	13,341	13,407	13,477
Percent Change	4.7%	2.7%	2.0%	2.1%
June Forecast	13,161	13,232	13,303	13,377
Percent Change	2.7%	2.2%	2.2%	2.3%
PCE Price Index (2012=100	)			
September Forecast	109.5	110.0	110.5	111.2
Percent Change	2.3%	1.8%	2.0%	2.3%
June Forecast	109.6	110.1	110.6	111.1
Percent Change	2.5%	1.7%	1.6%	1.9%
Real Personal Income (Billio	ons of 2012 Do	llars)		
September Forecast	16,988	17,071	17,187	17,273
Percent Change	3.1%	2.0%	2.8%	2.0%
June Forecast	16,575	16,679	16,791	16,907
Percent Change	1 9%	2 5%	2 7%	2.8%

une Forecast	109.6	110.1	110.6	111.1	106.1	108.2	109.8	111.8	114.0	116.2
Percent Change	2.5%	1.7%	1.6%	1.9%	1.8%	2.0%	1.5%	1.8%	1.9%	1.9%
eal Personal Income (Bil	lions of 2012 Do	llars)								
September Forecast	16,988	17,071	17,187	17,273	15,933	16,477	17,026	17,403	17,765	18,165
Percent Change	3.1%	2.0%	2.8%	2.0%	2.9%	3.4%	3.3%	2.2%	2.1%	2.3%
June Forecast	16,575	16,679	16,791	16,907	15,867	16,233	16,636	17,071	17,491	17,915
Percent Change	1.9%	2.5%	2.7%	2.8%	2.6%	2.3%	2.5%	2.6%	2.5%	2.4%
Nonfarm Payroll Employm	ent (Millions)									
September Forecast	151.1	151.6	152.0	152.5	146.6	149.1	151.4	153.1	153.9	154.6
Percent Change	1.2%	1.3%	1.1%	1.4%	1.6%	1.7%	1.5%	1.1%	0.5%	0.5%
June Forecast	151.4	151.9	152.3	152.7	146.6	149.1	151.6	153.2	154.1	155.0
Percent Change	1.8%	1.5%	1.1%	1.1%	1.6%	1.7%	1.7%	1.1%	0.6%	0.6%
Unemployment Rate (Perc	ent of Labor For	ce)								
September Forecast	3.6	3.6	3.5	3.6	4.4	3.9	3.7	3.6	3.8	3.9
lune Forecast	3.6	3.5	3.5	3.5	4.4	3.9	3.6	3.6	3.8	3.9
Oil Price, Refiner's Acquisi	tion									
September Forecast	63.6	56.3	55.7	54.5	50.7	64.5	58.2	53.6	52.2	51.9
lune Forecast	61.4	54.3	53.6	53.3	50.7	64.5	56.6	52.9	52.3	52.5
30 Year Fixed Mortgage Ra	ate (Percent, ave	erage)								
September Forecast	4.0	3.6	3.5	3.6	4.0	4.5	3.9	3.8	4.3	4.7
June Forecast	4.1	4.0	4.0	4.1	4.0	4.5	4.1	4.3	4.6	4.7
3 Month T-Bill Rate (Perce	nt, average)									
September Forecast	2.3	2.0	1.8	1.7	0.9	1.9	2.1	1.6	1.8	2.2
June Forecast	2.4	2.4	2.3	2.3	0.9	1.9	2.4	2.2	2.2	2.1

	2019Q2	2019Q3	2019Q4	2020Q1
eal Personal Income (Bil	llions of 2012 Do	llars)		
September Forecast	440.4	443.3	446.3	449.0
Percent Change	3.5%	2.7%	2.7%	2.4%
June Forecast	436.2	439.1	442.5	446.0
Percent Change	1.6%	2.6%	3.2%	3.2%
Personal Income (Billions	of Dollars)			
September Forecast	482.2	487.7	493.4	499.1
Percent Change	5.9%	4.6%	4.8%	4.8%
June Forecast	478.3	483.5	489.2	495.4
Percent Change	4.1%	4.4%	4.8%	5.2%
Disposable Personal Inco	me (Billions of De	ollars)		
September Forecast	430.7	435.9	441.1	446.2
Percent Change	6.2%	4.9%	4.9%	4.7%
June Forecast	424.9	429.6	434.7	440.2
Percent Change	3.6%	4.5%	4.9%	5.2%
Nonfarm Payroll Employm	ent (Thousands)	)		
September Forecast	3461	3480	3494	3508
Percent Change	2.3%	2.3%	1.6%	1.7%
June Forecast	3472	3487	3501	3514
Percent Change	2.2%	1.8%	1.6%	1.5%
Unemployment Rate (Pero	cent of Labor For	ce)		
September Forecast	4.6	4.6	4.5	4.6
June Forecast	4.7	4.6	4.5	4.6
Manufacturing Employme	nt (Thousands)			
September Forecast	294.4	296.6	296.5	297.0
Percent Change	0.8%	3.1%	-0.2%	0.7%
June Forecast	292.1	292.1	292.8	293.0
Percent Change	-0.1%	-0.1%	1.0%	0.3%
Construction Employment	(Thousands)			
September Forecast	218.1	217.9	217.3	215.8
Percent Change	3.7%	-0.4%	-1.1%	-2.6%
June Forecast	223.5	222.4	221.9	220.6
Percent Change	4.8%	-2.0%	-0.8%	-2.3%
Housing Permits (Thousa	nds)			
September Forecast	48.6	45.4	43.2	43.3
i i oi ccasc	10.0	.5	13.2	

52.3%

48.0

44.6%

-23.8%

41.6

-43.5%

-18.2%

41.6

-0.2%

0.7%

41.7

1.5%

3.9%

45.8

3.9%

4.3%

3.4%

47.4

-5.3%

43.7

-7.7%

-4.2%

42.0

-3.9%

-2.0%

41.8

-0.5%

Percent Change

Percent Change

June Forecast

-1.5%

41.8

-0.8%

-0.2%

42.1

0.7%

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	2019	2020	2021	2022	2023
<u>U.S.</u>					
Real GDP					
Growth					
ERFC	2.3	1.8	1.7	1.9	2.0
GCEA Average	2.3	1.6	1.9	1.9	1.9
Real Consumption					
Growth					
ERFC	2.6	2.2	1.9	2.0	2.0
GCEA Average	2.5	2.1	2.0	2.1	2.0
PCE Price Index					
Growth					
ERFC	1.5	2.1	2.0	2.0	1.9
GCEA Average	1.7	1.9	1.9	1.9	1.8
Mortgage Rate					
Percent					
ERFC	3.9	3.8	4.3	4.7	4.8
GCEA Average	4.1	4.0	4.2	4.4	4.7
Oil Price (Brent)					
Dollars per barrel					
ERFC	63.5	58.3	57.1	56.9	57.3
GCEA Average	64.3	60.1	60.1	60.5	61.6

Was	hing	ton :	State

4.1	2.7	2.6	2.7	3.1
3.9	3.0	3.0	2.8	2.9
1.9	1.7	1.1	1.0	1.0
1.9	1.5	1.2	1.1	1.0
2.7	-0.2	-0.6	0.7	1.2
2.7	0.1	0.0	0.4	0.9
1.9	-1.2	-1.4	-0.6	-0.3
1.8	-0.5	-0.5	-0.2	0.0
45.2	43.3	42.5	42.4	41.7
45.6	43.0	42.8	42.9	42.8
4.5	3.8	3.8	3.9	4.5
	5.0	5.0	0.5	
	1.9 1.9 2.7 2.7 1.9 1.8 45.2 45.6	3.9 3.0  1.9 1.7 1.9 1.5  2.7 -0.2 2.7 0.1  1.9 -1.2 1.8 -0.5  45.2 43.3 45.6 43.0	3.9 3.0 3.0  1.9 1.7 1.1 1.9 1.5 1.2  2.7 -0.2 -0.6 2.7 0.1 0.0  1.9 -1.2 -1.4 1.8 -0.5 -0.5  45.2 43.3 42.5 45.6 43.0 42.8	3.9       3.0       3.0       2.8         1.9       1.7       1.1       1.0         1.9       1.5       1.2       1.1         2.7       -0.2       -0.6       0.7         2.7       0.1       0.0       0.4         1.9       -1.2       -1.4       -0.6         1.8       -0.5       -0.5       -0.2         45.2       43.3       42.5       42.4         45.6       43.0       42.8       42.9

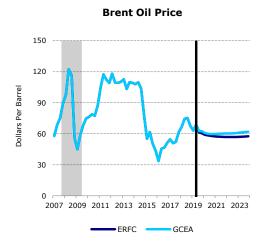
## **U.S. Forecast Comparison**

# Real GDP 22,000 21,000 21,000 19,000 16,000 15,000 14,000 2007 2009 2011 2013 2015 2017 2019 2021 2023

Source: BEA, ERFC, GCEA; data through 2019 Q2

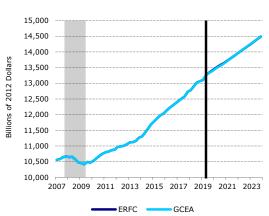
# PCE Price Index 125 120 115 110 110 95 90 85 2007 2009 2011 2013 2015 2017 2019 2021 2023

Source: BEA, ERFC, GCEA; data through 2019 Q2



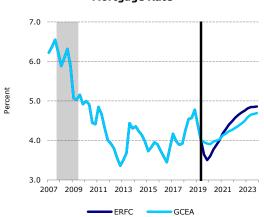
Source: EIA, ERFC, GCEA; data through 2019 Q2

## **Real Consumption**



Source: BEA, ERFC, GCEA; data through 2019 Q2

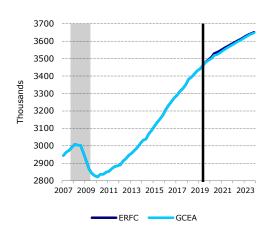
## **Mortgage Rate**



Source: Freddie Mac, ERFC, GCEA; data through 2019 Q2

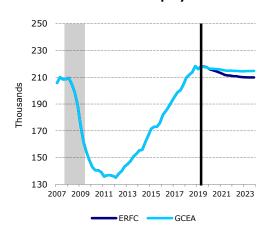
## **Washington Forecast Comparison**

## **Nonfarm Payroll Employment**



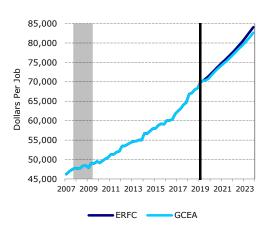
Source: ESD, ERFC, GCEA; data through 2019 Q2

## **Construction Employment**



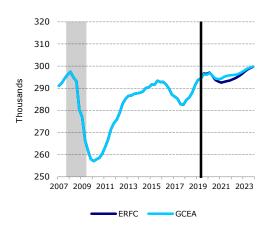
Source: ESD, ERFC, GCEA; data through 2019 Q2

## **Average Annual Wage**



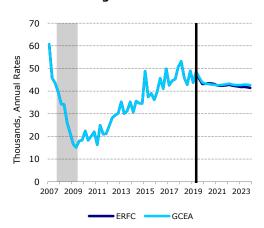
Source: BEA, ERFC, GCEA; data through 2019 Q1

### **Manufacturing Employment**



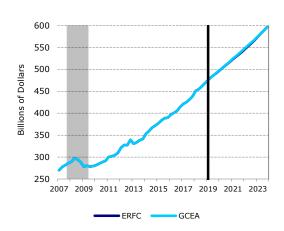
Source: ESD, ERFC, GCEA; data through 2019 Q2

## **Housing Units Authorized**



Source: Census, ERFC, GCEA; data through 2019 Q2

## **Personal Income**



Source: BEA, ERFC, GCEA; data through 2019 Q1

## 2017-19 with Enacted Supplementals and 2019-21 Budget Balance Sheet

General Fund-State (GFS), Education Legacy Trust Account (ELTA),
Washington Opportunity Pathways Account (OPA) and Budget Stabilization Account (BSA)
Dollars in Millions

	2017-19			2019-21		
	GFS	ELTA and OPA	TOTAL	GFS	ELTA and OPA	TOTAL
RESOURCES						
Beginning Fund Balance	1,100.6	48.0	1,148.5	951.7	958.2	1,909.9
June 2019 Revenue Forecast	44,042.0	2,017.1	46,059.1	49,804.1	1,183.6	50,987.6
September 2019 Revenue Forecast change	101.6	(75.0)	26.6	226.3	220.7	447.0
Current Revenue Totals	44,143.6	1,942.1	46,085.6	50,030.3	1,404.2	51,434.6
Transfer to Budget Stabilization Account (1% of GSR)	(439.1)		(439.1)	(497.8)		(497.8)
Transfer to Budget Stabilization Account (EGSR)	(1,648.1)		(1,648.1)	-		-
Transfer from BSA (EGSR)	1,136.4		1,136.4	-		-
Enacted Fund Transfers	(57.3)	254.0	196.7	49.0	160.0	209.0
CAFR Adjustment	(39.5)	13.9	(25.6)	-	-	-
Actual/Assumed Prior Period Adjustments	111.2		111.2	40.8		40.8
Total Resources (including beginning fund balance)	44,307.7	2,258.0	46,565.7	50,574.0	2,522.5	53,096.5
EXPENDITURES						
Enacted Budgets						
2017-19 Biennium	43,550.9	1,299.8	44,850.7	-	-	-
2019-21 Biennium			-	50,395.5	2,103.2	52,498.6
Actual/Assumed Reversions	(194.9)	-	(194.9)	(353.7)	-	(353.7)
Total Expenditures	43,356.0	1,299.8	44,655.8	50,041.8	2,103.2	52,144.9
RESERVES						
Projected Ending Balance (GFS + ELTA + OPA)	951.7	958.2	1,909.9	532.3	419.3	951.6
Budget Stabilization Account						
Budget Stabilization Account Beginning Balance	1,638.3		1,638.3	1,622.1		1,622.1
Transfers from General Fund (1% of GSR)	439.1		439.1	497.8		497.8
Transfers from GFS (EGSR)	1,648.1		1,648.1	-		-
Actual/Assumed Interest Earnings and other	42.0		42.0	56.9		56.9
Less 17-19 Appropriations from BSA	(83.8)		(83.8)	-		-
Less 17-19 Transfers to Pension Stabilization Account	(925.2)		(925.2)	-		-
Less Transfers out to GFS (EGSR)	(1,136.4)		(1,136.4)	-		-
Projected Budget Stabilization Account Ending Balance	1,622.1		1,622.1	2,176.8		2,176.8
Total Reserves (Near General Fund plus Budget Stabilization)	2,573.8	958.2	3,532.1	2,709.1	419.3	3,128.4

Acronyms

GSR- General State Revenues

EGSR- Extraordinary General State Revenues CAFR- Comprehensive Annual Financial Report